# RURAL/TRIBAL PROMISE ZONE APPLICATION GUIDE DRAFT

9/30/2013

The Promise Zones initiative will revitalize high-poverty communities across the country by attracting private investment, economic revitalization, improving educational opportunities, providing tax incentives for hiring workers and investing in the Promise Zones, reducing violent crime, and assisting local leaders in navigating federal programs and cutting through red tape.

Applications must provide a clear description of how the Promise Zones designation would accelerate and strengthen efforts at comprehensive community revitalization. Applications must provide clearly labeled sections:

- Required: A narrative of not more than 25 total pages that includes the most important information for purposes of Promise Zone selection; The narrative will be the main source for scoring; and
- Optional: Additional documentation of no more than 25 pages included as attachments (where feasible, provide in summaries or pull most relevant text, charts and graphs instead of including large documents).

### **SUMMARY INFORMATION**

### LEAD APPLICANT

Due to the nature of the initiative, Promise Zone activities are likely to be carried out by a variety of organizations and organization types, including government entities, nonprofit organizations and for-profit organizations. Eligible lead applicants for Promise Zone designations include:

- 1. Local or tribal governments (which includes county, city, town, township, parish, village, governmental authority or other general-purpose political subdivision of a state or tribe or any combination thereof)
- 2. Non-profit organizations or tribal housing authorities applying in partnership with local and/or tribal government

The application must clearly identify the lead applicant and provide the email and contact information of the lead applicant or designated official of the lead applicant.

## SUBMISSIONS, SECTION I

Required: Complete the Abstract form (posted at a later date). Provide an Executive Summary within the Abstract form that describes how the Promise Zone designation would accelerate and strengthen efforts at comprehensive community revitalization. (Suggested one page limit).

### **RURAL QUALIFYING CRITERIA**

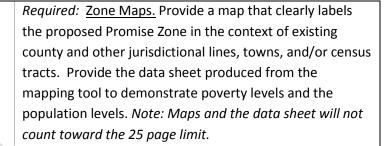
All of the following must be present for a proposed Promise Zone to be designated:

1. Promise Zones must encompass one or more census tracts across a contiguous geography and must include one or more non-metro counties; but do not need to include an entire county or counties.

### SUBMISSIONS, SECTION II

NOTE: If your application does not meet all of these qualifying criteria, it will not be considered for designation as a Promise Zone.

- 2. The overall poverty rate within the Promise Zone must be over 20 percent.
- 3. The Promise Zone must contain at least one census tract with a poverty rate above 30 percent.
- 4. Promise Zone boundaries must encompass a population of at least 6,000 but no more than 200,000 residents.
- 5. Proposed boundaries must have significant overlap with the existing boundaries of a Promise Neighborhoods implementation grant, Stronger Economies Together (SET) region, a Rural Jobs Accelerator grant, or Partnership for Sustainable Communities (Rural Planning Grant); and the grantees/partners of those grants must be key applicants/partners for the Promise Zone application.
- 6. Local leadership of jurisdictions represented in the Promise Zone must demonstrate commitment to the Promise Zone effort.
- 7. For applications across jurisdictional lines, a clear lead applicant must be identified, and commitment must be demonstrated by leadership of all jurisdictions involved.

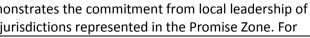


(A mapping tool will be added to the application guide in advance of the application window. The Choice Neighborhoods mapping tool can be used a test at: www.huduser.org/CN2013/choiceNeighborhood.html. Please note this version does not have the population levels.)

Clearly label the following information:

- a. The eligible Promise Zone;
- b. The boundaries of other federal placebased investments (Those programs described in #5 on the left);
- c. Other useful information to place the Promise Zone in the geographic context of county/parish or municipality, schools, health centers, other community or regional assets, any crime hot spots or concentration of crime locations, and revitalization activity underway or planned.

Required: Local Leadership Support. Provide a letter that demonstrates the commitment from local leadership of the jurisdictions represented in the Promise Zone. For



applications across jurisdictional lines, a commitment must be demonstrated by leadership of all jurisdictions involved. TRIBAL QUALIFYING CRITERIA SUBMISSION, SECTION II All of the following must be present for a proposed Promise Zone to be designated: Required: Zone Maps. Provide a map that clearly labels 1. Tribal<sub>1</sub> applicants can define boundaries which can encompass: one or more census the proposed Promise Zone in the context of reservation tracts and nearby tribally-owned areas; or reservations; or consortia of tribal and nonand tribal land boundaries, town, and/or census tracts. tribal jurisdictions. Provide the data sheet produced from the mapping tool to 2. The overall poverty rate within the Promise Zone must be over 20 percent. demonstrate poverty levels and the population levels. **3.** Zone boundaries must encompass a population of no more than 200,000 residents. Note: Maps and the data sheet will not count toward the 4. Proposed boundaries must have significant overlap with the existing boundaries of a 25 page limit. (A mapping tool will be added to the Stronger Economies Together (SET) region, a Rural Jobs Accelerator grant, or application guide in advance of the application window.) Partnership for Sustainable Communities (Rural Planning Grant); and the grantees/partners of those grants must be key applicants/partners. Clearly label the following information: 5. Local leadership and tribal leadership of jurisdictions represented in the Promise Zone must demonstrate commitment to the Promise Zone effort. a. The eligible Promise Zone; b. The boundaries of other federal place-For applications across jurisdictional lines, a clear lead applicant must be identified, and based investments (Those programs commitment must be demonstrated by leadership of all jurisdictions involved. described in #4 on the left)

1 Federally-recognized tribes, Alaska Native Corporations and Alaska Native governments as well as consortia approved by tribal resolution/by-laws or equivalent.

c. Other useful information to place the Promise Zone in the context of the county/parish or municipality, schools, health centers, other neighborhood assets, any crime hot spots or concentration of crime locations and revitalization activity underway or planned.

Required: Local Leadership Support. Provide

documentation, such as a tribal resolution, that demonstrates the commitment from local tribal leadership. For applications across jurisdictional lines, a commitment must be demonstrated by leadership of all jurisdictions involved.

SELECTION CRITERIA (APPLIES TO BOTH RURAL & TRIBAL), 100 points total

**Points Factors** 

5	NEED	SUBMISSIONS, SECTION III
	The applicant's submission materials must contain sufficient information to verify the following data within the boundaries of the geographic area proposed as a Promise Zone. Points will be awarded for:  a. Higher poverty rate/ELI rate – Concentration of households in poverty or with extremely low incomes (whichever is greater) residing within the Promise Zone;  b. Part I serious and violent crime rate – Rate of Part I serious and violent crimes within the Promise Zone over the most recent 10-year period, to the extent data is available; and  c. Lower employment rate – Employment rate for working-age adults within the Promise Zone.	Required: Narrative describing data points for the proposed Promise Zone geographic area. The mapping tool used in the Qualifying Criteria section will provide data points for poverty and employment rates. Secondary sources or locally published data can supplement the mapping tool. Crime data can be ascertained by the local law enforcement agency and should cover the years 2009-2011, and preferably break out the number of incidences for serious and violent crime. (Suggested 1 page limit)
40	STRATEGY  The application must include information sufficient to demonstrate:	SUBMISSIONS, SECTION IV
10	<ol> <li>The applicant's current assessment of the needs and assets of the proposed Promise Zone, including the needs of particular segments of the targeted population and assets of the population, civic or tribal institutions, existing regional economic growth efforts and industries, crime, private or tribally-owned economic activity, access to capital and other characteristics.</li> </ol>	Required: Narrative summarizing needs and assets of the community. (Suggested limit of two pages)  Optional: Attachments providing detail on community needs and assets referenced in the narrative.
20	<ol> <li>Soundness of the applicant's overall strategy for revitalizing the Promise Zone (and achieving Promise Zone outcomes) such that the Promise Zone offers children the safe, healthy environment they need to succeed, residents with choices of where to live and the private sector with incentives to invest within the Promise Zone. In considering ratings under this factor, reviewers will consider items such as:         <ol> <li>Responsiveness of the strategy to the Promise Zone's assets,</li> </ol> </li> </ol>	Required: Narrative explaining the applicant's overall approach to achieving the goals of creating jobs, increasing economic activity, improving educational opportunities, improving public safety, and leveraging private capital. (Suggested limit of five pages)  The applicant should make specific reference to those items listed under this criterion which are relevant to its

- challenges, and barriers;
- Extent to which the strategy targets and aligns existing local efforts, partners, and investments into the evidence-based Promise Zones strategy;
- Extent to which the strategy aligns with, and leverages, existing evidence-based community or regional efforts related to Promise Zones outcomes;
- d. Clear rationale with regard to priorities and sequencing within the strategy, including building on existing Promise Neighborhoods implementing grants, Stronger Economies Together (SET), Rural Jobs Accelerator or Sustainable Communities efforts, as appropriate;
- e. Clear description of the interconnections between interventions across different policy areas (e.g., economic development, housing, education, safety, and health);
- f. Clear plans to remove barriers and improve systems that impede delivery of services such as changes in policies, technology, and program reporting;
- g. Plans to manage, share, and use data for evaluation and continuous improvement - particularly where the evidence base for chosen strategies is still emergent;
- h. Extent to which the strategy demonstrates a commitment to improving outcomes for existing residents of the Promise Zone;
- Clarity of definition of outcomes, including whether annual goals are set for 5 years and whether a system is in place for accountability and measurement; and
- j. Overall likely impact of the strategy's implementation within the Promise Zone.

situation and priorities, and note those items which it does not consider relevant. Applicants may also include items not listed under this criterion if they are important to the local strategy, with explanation.

55 C	including loss of potential funding or anticipated funding becoming available more slowly than expected.  CAPACITY AND LOCAL COMMITMENT	not consider relevant. Applicants may also include items not listed under this criterion if they are relevant to the local strategy, with explanation.
	<ul><li>b. Leverage of private/non-profit or tribal capital already committed to elements of the strategy;</li><li>c. Soundness of overall sustainability strategy, including future anticipated sources of funds and planning for contingencies</li></ul>	The narrative should make specific reference to those items listed under this criterion which are relevant to its situation and priorities, and note those items which it does
5 4	<ol> <li>Sustainability and financial feasibility of the strategy:         <ul> <li>Soundness of strategy to build a consortium of partners that</li> <li>promotes sustainability of the Promise Zones strategy, including</li> <li>private, public or tribal partners and stakeholders;</li> </ul> </li> </ol>	Required: Narrative summarizing strategy to achieve a financially feasible and sustainable operation in each major component of the applicant's strategy. (Suggested limit of two pages)
	Promise Zone; and  e. The strategy's likelihood of achieving other key outcomes necessary for success, including reduction of Promise Zone poverty rate.	
5 3	<ul> <li>a. Evidence base supporting the goals of the applicant's overall strategy including:</li> <li>a. The strategy's likelihood of creating jobs within the Promise Zone;</li> <li>b. The strategy's likelihood of increasing economic activity within the Promise Zone;</li> <li>c. The strategy's likelihood of improving career educational opportunities within the Promise Zone;</li> <li>d. The strategy's likelihood of reducing serious and violent crime or maintaining a low rate of serious and violent crime within the</li> </ul>	Required: Narrative summarizing the evidence base for strategy elements supporting each goal listed under this criterion. (Suggested limit of two pages)  Optional: Logic models that explain the proposed strategy. Copies or web links to studies, cases or other evidence reviewed in the selection of approaches to incorporate into the community's strategy. Emphasize relevant excerpts/findings.

10	<ol> <li>Soundness of the partnership structure:         <ul> <li>Clarity of roles and responsibilities, including factors such as:</li></ul></li></ol>	Required: Provide an organizational chart and accompanying narrative detailing your partnership structures, including the roles and responsibilities of each organization and the accountability mechanisms.  (Suggested three to four page limit)  Optional: Attach existing MOUs, partnership agreements, other evidence of arrangements among parties. These materials are exempt from the attachments page limit.  Note: Promise Zone designees will be required to execute MOUs between all parties no sooner than 60 days after selection as a Promise Zone.
15	<ol> <li>Capacity of lead applicant – capacity of the organization leading the Promise Zone effort to achieve outcomes through implementation of sophisticated, multi-party, high-impact community or regional revitalization efforts. For a. and b. below, up to 12 points will be based on the following:         <ol> <li>Degree to which prior experience of the lead organization is similar to, or has prepared the applicant for the scale, scope, and complexity of the proposed Promise Zone effort. In scoring under this factor, the agencies will consider factors including the following, as appropriate to the situation of the proposed Promise Zone its activities:</li></ol></li></ol>	Required: Narrative describing the lead organization's capacity to achieve Promise Zone outcomes through implementation of sophisticated, multi-party, high impact community or regional revitalization efforts as described in the Selection Criteria. Provide examples of past relevant experience and results achieved, use of data to drive outcomes, and experience engaging residents. (Suggested limit of two pages)

	tribal equity programs for business development, and/or tribal investments in the local economy.  iv. Previous success identifying and managing multiple non-profit, for-profit, tribal, public sector and philanthropic partners toward successful project completion and positive outcome. For tribal applicants, this may include previous success in managing healthcare and/or first responder collaborations and partnerships; and/or with industries related to development of natural resources, e.g., oil, gas, coal, forestry, mining, fishing or agriculture;  v. Previous success identifying and implementing evidence-based strategies, either independently or through partners; and  vi. For tribal applicants, evidence of advancing tribal self-determination;  b. Demonstrated ability to manage, share, and use data for evaluation and continuous improvement, or to engage and manage capacity for such purposes; and  c. Up to 3 points under this factor will be awarded based on the extent of past experience in citizen engagement by the lead applicant working directly with or overseeing partners responsible for citizen engagement in similar efforts, including:  i. Similarity between proposed Promise Zone activities and the previous efforts of the organization responsible for such engagement; and  ii. Extent of impact of resident input on project design and execution for those previous efforts.	
10	<ol> <li>Capacity of partner(s) to implement Promise Zone strategy. In scoring for this factor, the agencies will consider the capacity of partners most relevant to each component of the strategy. For a. and b. below up to 7.5 points will be based on the following:         <ol> <li>Level of previous success of each partner in identifying and implementing evidence-based strategies similar to those for which they would be responsible in the Promise Zone, particularly</li> </ol> </li> </ol>	implement Promise Zone strategy as described in the Selection Criteria, including examples of past relevant experience and results achieved, use of data to drive outcomes, and experience engaging residents. Partners are

10	to create jobs, increase economic activity, improve educational opportunities, or reduce serious and violent crime within a specified geographic area;  b. Level of previous success in achieving the above intended outcomes; and  c. Up to 2.5 points under this factor will be awarded based on the extent of past experience in resident engagement by the organization responsible for such engagement, including the factors listed below. If the initiative lead is taking direct responsibility for resident engagement activities, these points will be distributed to the others aspects of partner capacity:  i. Similarity between proposed Promise Zone activities and the previous efforts of the organization responsible for such engagement; and  ii. Extent of impact of resident input on project design and execution for those previous efforts.  4. Strength/extent of local government commitment (not contingent upon receipt of Promise Zone designation) to target local funds and locally-controlled funds from other sources toward evidence-based strategies to achieve Promise Zone outcomes within the Promise Zone.	Required: Letter from local government executive that describes the commitment of local government to coordinate work and investments, including targeting of local and locally-controlled funds from other sources toward Promise Zone activities. Tribal applicants may submit a copy of resolution by Tribal government(s).
10	5. Strength/extent of partnership commitment (not contingent upon receipt of Promise Zone designation) to coordinate work and investments through evidence-based strategies to achieve Promise Zone outcomes within the Promise Zone. Examples of such partnership commitments may include, as appropriate for the context of the proposed Promise Zone, but are not limited to:  a. Strength/extent of local anchor institution commitment (e.g., hospitals, colleges/universities, major employers and business leaders, national and community foundations) to actions and	(Suggested two page limit)  Required: Narrative that describes commitments and the extent of partnerships with organizations that will not carry out day-to-day work of initiative, but will contribute resources or advise on the direction of the strategy regardless of the Promise Zone designation. (Suggested two page limit)

- investments likely to achieve Promise Zone outcomes;
- Strength/extent of commitment from city, county, or other local governmental entities, regional planning authorities, tribal government(s), and state officials, as appropriate, as demonstrated through their description of activities to be carried out in coordination with the Promise Zone;
- c. Strength/extent of commitment of local educational officials, criminal justice officials, economic development entities, workforce investment board, and community development advocates as demonstrated through their description of activities to be carried out in coordination with the Promise Zone;
- d. Strength/extent of involvement by citizens and community organizations in development of overall strategy and commitment to continued involvement; and
- e. Strength/extent of involvement of community-serving businesses and/or business associations; and
- f. Strength/extent of commitment to share data across partners within the Promise Zone for purposes of program improvement and accountability.